GOVERNANCE

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NSW HEALTH STRUCTURE

The chart below details how NSW Health is structured to support high quality health services for the community of NSW.

ORGANISATIONAL CHART – NSW MINISTRY OF HEALTH

The organisation chart below details the structure of the NSW Ministry of Health and the relationship between the Divisions and Branches.
Director General, Dr Mary Foley

The Director General has overall responsibility for the management and oversight of NSW Health with primary powers and responsibilities articulated in the Health Administration Act 1982 and the Health Services Act 1997. In support of these system responsibilities the Director General convenes the NSW Health Senior Executive Forum which brings together Chief Executives from across the health system for the purposes of strategy and performance management.

Internal Audit

Internal Audit provides an independent review and advisory service to the Director General and the NSW Ministry of Health Risk Management and Audit Committee. It provides assurance that the Ministry of Health’s financial and operational controls, designed to manage organisational risks and achieve agreed objectives, are operating in an efficient, effective and ethical manner.

Internal Audit assists management in improving the business performance of the Ministry, advises on fraud and corruption risks, and on internal controls over business functions and processes.

Governance, Workforce and Corporate

The Governance, Workforce and Corporate Division undertakes a range of functions for the effective administration of NSW Health. This covers comprehensive corporate governance frameworks and policy for the health system, and a comprehensive range of legal and legislative services.

The Division also undertakes regulatory activities including the licensing and inspection of private health facilities, regulation of the supply and administration of therapeutic goods, and prosecution of offences under health legislation.

The Division’s portfolio also includes NSW Health property services; state-wide asset, procurement and business policy; services to support Ministerial, Parliamentary and Cabinet processes, and public affairs and communication services for the NSW Ministry of Health.

The Division supports and manages the Director General’s accountabilities as employer of the NSW Health Service, including state-wide industrial matters, public health sector employment policy, and workplace health and safety policy. It is responsible for state-wide, workforce planning, recruitment and reform strategies and the strategic development of the NSW Health workforce including nursing and midwifery.

Population and Public Health

The Population and Public Health Division coordinates the strategic direction, planning, monitoring and performance of population health services across the State. The Division responds to the public health aspects of major incidents and disasters in NSW, monitors health, identifies trends and evaluates the impact of health services. The Division is responsible for improving health and reducing health inequity through measures that prevent disease and injury. Population health services aim to create social and physical environments that promote health and provide people with accessible information to encourage healthier choices.

The Chief Health Officer works closely with the Office for Health and Medical Research (OHMR) which supports the State’s leading health and medical research efforts.

OHMR collaborates with the health and medical research communities, the higher education sector and business to promote growth and innovation in research to achieve better health and environmental and economic outcomes for the people of NSW.

Strategy and Resources

The Strategy and Resources Division is responsible to the Director General for strategic health policy development, inter-government negotiations, implementation of the National Health Reform Agreement, funding strategies and budget allocation, system-wide planning of health services and capital planning and investment.

The Division supports the Australian Health Ministers’ Advisory Council and the NSW Health Ministers’ Advisory Committee. It also supports the NSW response to matters before the Standing Council on Health.

In July 2012, Activity Based Funding (ABF) was introduced to the public health system as part of the funding reforms in NSW. Finance allocated to LHDs now includes funding based on patient activity or the level of service provided within agreed activity targets. An ABF Taskforce was set up to implement the ABF model and prepare training materials to assist health services collect all data and report patient activity during the 2012-13 reporting year.

System Purchasing and Performance

The System Purchasing and Performance Division provides the front end of ‘system management’, and acts as an important interface with LHDs, Specialty Health Networks (SHNs), the Pillars and other health organisations to support and monitor overall system performance. It also coordinates purchasing arrangements with LHDs and SHNs.
HEALTH ADMINISTRATION CORPORATION

Under the Health Administration Act 1982, the Director General is given corporate status as the Health Administration Corporation (HAC) for the purpose of exercising certain statutory functions. The HAC is used as the statutory vehicle to provide ambulance services and support services to the health system.

A number of entities have been established under HAC to provide these functions including:

**NSW Ambulance**

NSW Ambulance is responsible for providing responsive, high quality clinical care in emergency situations, including pre-hospital care, rescue, retrieval and patient transport services.

**Health Infrastructure**

Health Infrastructure is responsible for the delivery of the NSW Government’s major works hospital building program, under the auspices of a Board appointed by the Director General.

**HealthShare NSW**

HealthShare NSW provides corporate services and information technology services to public health organisations across NSW under the auspices of a Board appointed by the Director General.

**NSW Health Pathology**

NSW Health Pathology is responsible for providing high quality pathology services to the NSW Health system through four pathology networks.

LOCAL HEALTH DISTRICTS

Local Health Districts were established as distinct corporate entities under the Health Services Act 1997 from 1 July 2011. They provide health services in a wide range of settings, from primary care posts in the remote outback to metropolitan tertiary health centres. Eight Districts cover the greater Sydney metropolitan region, and seven cover rural and regional NSW.

STATUTORY HEALTH CORPORATIONS

Under the Health Services Act 1997, there are three types of Statutory Health Corporations subject to control and direction of the Director General and Minister:

- Specialty network
- Board-governed organisation
- Chief Executive-governed organisation

During the reporting period, the following Statutory Health Corporations provided statewide or specialist health and health support services.

Specialty Health Networks

There are two specialist networks – The Sydney Children’s Hospitals Network (Randwick and Westmead) and the Justice Health & Forensic Mental Health Network.

PILLAR ORGANISATIONS

**Agency for Clinical Innovation**

The Agency for Clinical Innovation (ACI) is a Board-governed Statutory Health Corporation. Unexplained or unjustified clinical variation can result in adverse patient events. The ACI is responsible for reviewing clinical variation and supporting clinical networks in clinical guideline/pathway development with encouragement toward standardised clinical approaches based on best evidence.

**Bureau of Health Information**

The Bureau of Health Information (BHI) is a Board-governed Statutory Health Corporation. The BHI’s role is to provide independent reports to government, the community and healthcare professionals on the performance of the NSW public health system, including safety and quality, effectiveness, efficiency, cost and responsiveness of the system to the health needs of the people of NSW.

**Clinical Excellence Commission**

The Clinical Excellence Commission (CEC) is a Board-governed Statutory Health Corporation. The CEC was established to reduce adverse events in public hospitals and support improvements in transparency and review of these events in the health system. A key role of the CEC is building capacity for quality and safety improvement in health services.

**Health Education and Training Institute**

The Health Education and Training Institute (HETI) is a Chief Executive-governed Statutory Health Corporation which coordinates education and training for NSW Health staff. HETI works to ensure that world-class education and training resources are available to support the full range of roles across the public health system including patient care, administration and support services.

**NSW Kids and Families**

NSW Kids and Families was established as a Board-governed Statutory Health Corporation under section 42(a) of the Health Services Act 1997 on 1 July 2012. It commenced operations on 19 November 2012 under the leadership of Ms Joanna Holt as Chief Executive and the Hon. Ron Phillips as Chair of the Board. The role of NSW Kids and Families is to provide leadership on health strategy and policy across the life course of a child from pre-conception to 24 years and includes reducing the health impact of domestic and family violence, child abuse and neglect.

**Cancer Institute NSW**

The Cancer Institute NSW is Australia’s first statewide government cancer agency, focused on reducing the incidence of cancer, increasing survival from cancer and improving the quality of life for people with cancer and their
The NSW Health Performance Framework for public sector health services provides an integrated process for performance review and management, with the overarching objectives of improving patient safety, service delivery and quality across NSW Health. The Framework includes the performance expected of LHDs and SHNs to achieve the required levels of health improvement, service delivery and financial performance. The Framework forms an integral part of the annual business planning cycle that establishes the annual Service Agreements between the Ministry and individual Health Services, including standards for financial performance. The Framework and associated Key Performance Indicators and Service Measures promote and support a high performance culture.

This Framework recognises the interdependence of the elements of the health system and recognises capacity to improve performance may need to occur in collaboration with other elements of the system. Careful monitoring, intervention and transparency regarding implications of sustained poor performance are also important elements of the Framework, which provides Health Services with a clear understanding of the response to unsatisfactory performance. It sets out the triggers for intervention in response to performance issues and, where necessary, the process of escalation and de-escalation to restore and maintain an effective performance across Health Service facilities and services. Performance against quality and productivity improvement targets forms part of the overall performance assessment under this Framework.

Risk management
Corporate governance and risk management responsibilities have been integrated resulting in efficiencies and a better approach to risk management and assessment and implementation of recommendations and findings.

Ethical behaviour
Maintaining ethical behaviour is the cornerstone of effective corporate governance. Providing ethical leadership is an important ongoing task for NSW Health. This requires leading by example and providing a culture built on commitment to integrity, openness and honesty.

Monitoring state plan performance
A set of high-level performance indicators measure NSW Health performance against priorities contained in NSW 2021: A Plan To Make NSW Number One. Outcomes against these indicators are reported in the Performance Section of this Annual Report.

The indicators inform performance at the state level as well as translating to hospital level for local management. They provide a basis for a tiered set of key performance indicators at the LHD, Speciality Network, facility and service levels. The indicators are a basis for an integrated performance measurement system, linked to Chief Executive performance contracts and associated performance agreements. They also form the basis for reporting the performance of the health system to the public.

NSW Health performance framework
The NSW Health Performance Framework for public sector health services provides an integrated process for performance review and management, with the overarching objectives of improving patient safety, service delivery and quality across NSW Health. The Framework includes the performance expected of LHDs and SHNs to achieve the required levels of health improvement, service delivery and financial performance. The Framework forms an integral part of the annual business planning cycle that establishes the annual Service Agreements between the Ministry and individual Health Services, including standards for financial performance. The Framework and associated Key Performance Indicators and Service Measures promote and support a high performance culture.

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The Framework operates within a number of important contexts:

- Integration of governance and strategic frameworks, business planning, budget setting and performance assessment is undertaken within the context of NSW 2021: A Plan to make NSW Number One.
- The National Health Reform Agreement (NHRA) requires NSW to establish Service Agreements with each health service and implement a Performance Management and Accountability System, including processes for remediation of poor performance. Also, the National Health Performance Authority will be reporting to Ministers and the public on the performance of health services.
- Service Agreements, Service Compacts and Performance Reviews are central elements of the Performance Framework in practice. The Performance Framework operates alongside NSW Health Funding Reform, Activity Based Funding Guidelines and the Purchasing and Commissioning Frameworks that will be issued in the 2013-14 financial year.

The primary interaction between the Ministry and Health Services under the Performance Framework is with the Chief Executive of the Health Service. A council of Board Chairs has been established and meets quarterly with the Minister and Director General.

**Service Agreements**

The 2012-13 NSW Health Service Agreements were developed in the context of the National Health Reform Agreement (NHRA), the NSW Government’s 2021 Plan, the goals of the NSW public health system and the parameters of the NSW Health Performance Framework, which includes a transparent system of responding to each Health Service’s level of performance throughout the year.

The Agreements are an integral component of the NSW Government’s commitment to devolve governance and accountability as far as possible to the local level and continue as a key driver in the devolution of NSW Health’s service purchasing approach, with activity based funding a key component. Each LHD Service Agreement has been made publicly available on the respective LHD website.

**Complaint management**

NSW Health is committed to improving the overall quality of health care. One of the challenges in this objective is to identify and promote strategies and practices that enhance services provided to the community and engender community trust in those who administer and provide those services. General feedback, complaints and compliments provide unique information about the quality of health care from the perspective of consumers and their carers. The challenge for health care services is to collect better information about consumers’ views to ensure the safe delivery of care. To provide feedback, complaints or compliments about health care services please visit the NSW Health website.

Complaint Management Guidelines provide health workers with an operational framework for dealing with complaints. The guidelines aim to ensure that identified risks arising from complaints are managed appropriately, that complainants’ issues are addressed satisfactorily, that effective action is taken to improve care for all patients, and that health service staff are supported.

To gather feedback from patients, the BHI manages the NSW Patient Survey Program on behalf of the Ministry of Health and LHDs. This survey gathers information from patients across NSW about their experience with services in hospitals and other healthcare facilities. During 2013 and 2014, the BHI will survey patient groups to report on their experiences of care with new reports to be published by the BHI from early 2014.

**Clinical governance principles and practices**

The provision of safe and high quality health care in NSW requires effective clinical governance structures and processes. Following the implementation of the NSW Patient Safety and Clinical Quality Program in 2005, NSW Health has had a comprehensive clinical governance process in place to provide a systematic approach to improving patient safety and clinical quality across the whole of the NSW Health System. The key principles of Clinical Governance encompassed in the NSW program are:

- openness about errors – these are reported and acknowledged without fear and patients and their families are told what went wrong and why
- emphasis on learning – the system is oriented towards learning from its mistakes
- obligation to act – the obligation to take action to remedy problems is clearly accepted.
- accountability – limits of individual accountability are clear
- a just culture – individuals are treated fairly and not blamed for system failures
- appropriate prioritisation of action – according to resources and where the greatest improvements can be made, actions are prioritised
- teamwork – recognised as the best defence against system failures and is explicitly encouraged

The Clinical Excellence Commission has responsibility for the quality and safety of the NSW public health system and for providing leadership in clinical governance. This encompasses a lead role in system-wide improvement of clinical quality and safety, including clinical incident reviews and responses, system clinical governance, representing NSW Health in appropriate state and national forums and providing advice, briefings and associated support to the Director General and Minister.

LHDs and Networks have primary responsibility for providing safe high quality care for patients and have established clinical governance units.

Responsible to the Chief Executive, LHD Directors of Clinical Governance provide advice and reports to health service governance structures on:

- serious incidents or complaints including investigation, analysis and implementation of recommendations
- performance against safety and quality indicators and recommendations on actions necessary to improve patient safety
the effectiveness of performance management, appointment and credentialing policies and procedures for clinicians
complaints or concerns about individual clinicians, in accordance with departmental policies and standards.

System-wide sharing of information and initiatives to reduce risk and improve quality and safety are facilitated through a number of programs, projects and initiatives undertaken by the Clinical Excellence Commission. Close links and collaboration are in place with the Ministry of Health, the ACI, BHI, HETI, NSW Cancer Institute and LHD/Network clinical governance units.

The Agency for Clinical Innovation (ACI) is the lead agency in NSW for engaging clinicians and designing and implementing best practice models of care by working with doctors, nurses, allied health, managers and consumers. The ACI plays a key role in supporting clinical governance through its clinical Taskforces. The Reducing Unwarranted Clinical Variations Taskforce was established in 2012-13 and has a focus on identifying, addressing and reducing variation in care for patients with stroke, heart attack, rare cancer surgery and hip fractures.